



**FY 2021**  
BUDGET-IN-BRIEF

BUILDING A BETTER COMMUNITY

CHESTERFIELD COUNTY, VA

## TABLE OF CONTENTS

INTRODUCTION	2
KEY FACTS & INFORMATION	3
STRATEGIC PLAN	4
BUDGET PROCESS & CALENDAR	5
FY21 BUDGET BY THE NUMBERS	7
COVID-19 RESPONSE	8
FY21 BUDGET STRATEGIES	9
FY21-25 CAPITAL OUTLOOK	11
BOND REFERENDUM UPDATE	12



Winterfield Crossing

### CHESTERFIELD COUNTY EXECUTIVE LEADERSHIP

Dr. Joseph P. Casey  
COUNTY ADMINISTRATOR

Matt Harris  
DEPUTY COUNTY ADMINISTRATOR

Jesse Smith  
DEPUTY COUNTY ADMINISTRATOR

Sarah Snead  
DEPUTY COUNTY ADMINISTRATOR

Scott Zaremba  
DEPUTY COUNTY ADMINISTRATOR

To the members of our community,

We are all in this together.

As a County, we have risen to meet this COVID-19 crisis and, as one community, have found countless ways to band together. Our Chesterfield community has faced this pandemic each and every day with the singular goal of staying true to the tenets that make us so strong. Our approach to this final budget was no different.

The world has changed drastically from the one that existed when the initial FY2021 budget was presented to the Board of Supervisors in early March. This budget reflects that change through a near-\$52 million drop from the version that was first proposed in March.

However, even though our revenue outlook has changed, our priorities have not.

Amidst continual uncertainty, this budget stands as a source of consistency and is unwavering in its commitment to our community's core values. As a reflection of this commitment, this budget dedicates 76% of general fund dollars to our County's core priorities: education (43%), public safety (27%), and critical community infrastructure (6%).

I had shared previously of our need to be creative, diligent, and resourceful with how we allocate our limited resources. That has never been truer than today, and this budget is crafted in that mold. The reduction strategies in this plan are specifically tailored to minimize negative impacts on core services. By avoiding a blunt, across-the-board approach, reductions are structured for more robust sustainability and avoid unintended consequences inherent to one-size-fits approaches. Details regarding both spending priorities and reduction strategies can be reviewed in more detail within this Budget-in-Brief as well as in the full FY2021 Budget document.

We will not know the full economic impact of COVID-19 for some time, but it will undoubtedly go down in history as time of incredible and significant change. Chesterfield has responded proactively and braced for the unknown by allocating valuable resources in a way that honors our longstanding tradition of responsive and responsible fiscal stewardship.

The path taken to create this final budget has been tumultuous at times and the ultimate trajectory of the economy remains unknown. However, thanks to the help of the community, Chesterfield boasts a solid FY2021 spending plan that positions our County to proactively respond to whatever comes next.

While the road ahead may still be uncertain, our community is resilient and we will prevail.

Take care and continue be well,

Dr. Joseph P. Casey, County Administrator

"Even though our revenue outlook has changed, our priorities have not."

# KEY FACTS & INFORMATION

## EARLY HISTORY

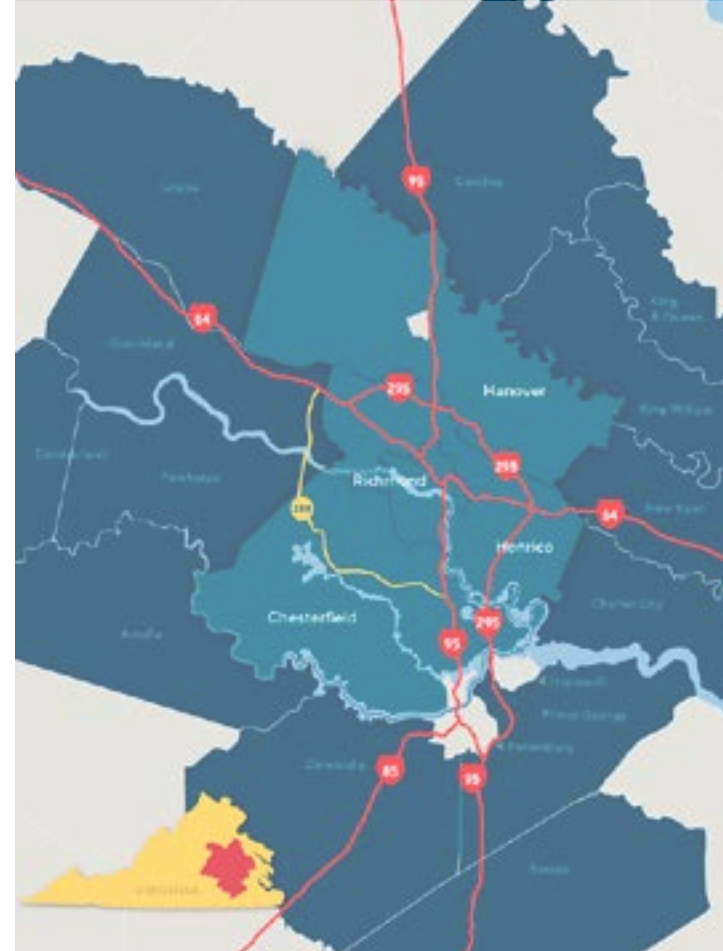
Founded in 1749, Chesterfield County emerged as an important industrial hub as the first place in the nation where coal was mined commercially. As a result of the commercialization of the Midlothian mines, other “firsts” occurred: Midlothian Turnpike, then known as the Manchester or Buckingham Road, was built in 1807 as the first toll road in Virginia. Moreover, in 1831, the first railroad in the area, the Midlothian to Manchester Railroad, was built from the mines to the James River so coal could be loaded on ships to be sent to New York, Philadelphia and other northern cities. Coal mining operations continued through the Civil War, when coal was used in cannon casting at the Tredegar Iron Works in Richmond and the Bellona Arsenal on Old Gun Road.

## GOVERNMENT SERVICES

Chesterfield County is divided into five magisterial districts, each of which is represented by one supervisor elected to serve a four-year term. The Board of Supervisors is responsible for establishing local public policy, raising local resources for the support of County programs and services, and overseeing the County’s affairs through its appointed administrative officials. Chesterfield County is a full-service locality comprised of about fifty departments; including, police, (professional) fire and EMS, libraries, parks and sheriff services (jail and courtroom security). In addition, the County supports an award-winning school division, which is governed by an elected school board. The County also provides water and sewer service to residents and businesses through its triple AAA rated utility division. The full range of programs and services provided by Chesterfield County are discussed in the departmental sections of the FY2021 budget.

## DEMOGRAPHICS

The County is ideally located in the mid-Atlantic region of the United States. This strategic location on the eastern seaboard is a valuable asset. Additionally, in 2015 The Boyd Co. ranked Chesterfield as the top location on the East Coast, and one of the best places in the nation, for logistics-related business. It puts area businesses halfway between the major east coast markets, within a one-day commute of 50% of the U.S. population, 65% of the nation’s manufacturing operations and 60% of the corporate headquarters in the country. Chesterfield County is part of the Richmond-Petersburg MSA and is bounded by the cities of Richmond, Petersburg, Hopewell and Colonial Heights. Situated between the James and Appomattox Rivers, Chesterfield boasts a pleasant mix of suburban communities that are within a two-hour drive of Virginia beaches, the Blue Ridge Parkway and Washington, D.C.



## CHESTERFIELD BY THE NUMBERS

<b>355,000</b>	<b>437</b>	<b>\$0.95</b>	<b>\$721.8M</b>	<b>62,320</b>
Chesterfield’s population as of 1/1/2020	Chesterfield’s land area in square miles	Real estate tax rate, per \$100 of assessed value	Total FY2021 General Fund Budget	SY20-21 projected CCPS student enrollment

# STRATEGIC PLAN FY2020-2024

## MISSION

Providing a FIRST CHOICE community through excellence in public service

## VISION

To be an extraordinary and innovative community in which to live, learn, work, and play.

## VALUES

- RESULTS**  
We focus on outcomes that add value
- INNOVATION**  
We look for new ways to solve problems and new approaches to service delivery
- SERVICE**  
We seek to understand and respond appropriately to customers’ key needs
- ETHICS**  
We are honest, transparent, and contribute to the County’s reputation

## EVERYDAY EXCELLENCE

**GOAL:** Demonstrate excellence in public service with a commitment to fiscal stewardship and efficient use of resources

### OBJECTIVES

- 1.1 Promote trust and transparency that strengthens community engagement
- 1.2 Continuously improve our service-centric culture
- 1.3 Model financial integrity, considering regional and private partnerships as appropriate
- 1.4 Invest in employee engagement

## ROBUST ECONOMY

**GOAL:** Foster a vibrant economy that provides quality jobs, enhances economic opportunities, and ensures business diversity

### OBJECTIVES

- 3.1 Attract and retain a variety of business sectors to match the talents of existing and future citizens
- 3.2 Expand available jobs so more residents can work in the county
- 3.3 Provide services and venues that encourage residents to stay and visitors to return

## THRIVING COMMUNITIES

**GOAL:** Enrich quality of life, enhance community attractiveness, and preserve natural resources

### OBJECTIVES

- 5.1 Foster long-lasting communities with unique identities
- 5.2 Enhance, restore, and maintain neighborhoods and communities using public and private efforts
- 5.3 Continuously improve public infrastructure and facilities
- 5.4 Responsibly attend to the environment

## SAFE AND SECURE COMMUNITY

**GOAL:** Partner with the community to provide safe and secure surroundings through prevention, readiness, and professional response

### OBJECTIVES

- 2.1 Increase safety and preparedness through prevention
- 2.2 Foster positive and respectful community relationships
- 2.3 Reduce repetitive incidents that negatively impact resources
- 2.4 Respond promptly, professionally, and efficiently to service calls

## HEALTHY LIVING AND WELL-BEING

**GOAL:** Promote healthy, active lifestyles while fostering self-sufficiency and quality of life

### OBJECTIVES

- 4.1 Provide critical and easily accessible resources to help individuals flourish
- 4.2 Inspire neighbor-to-neighbor relationships
- 4.3 Encourage healthy lifestyles
- 4.4 Demonstrate readiness for shifting demographics

## LEARNING FOR A LIFETIME

**GOAL:** Support a range of learning opportunities that sustains quality of life, employment, and well-being

### OBJECTIVES

- 6.1 Collaborate with Chesterfield County Public Schools to position students for lifelong success
- 6.2 Provide access to learning and enrichment opportunities for citizens of all demographics
- 6.3 Equip the workforce with skills to meet changing business needs

# // BUDGET PROCESS & CALENDAR

STAY INFORMED AND CONNECTED THROUGHOUT THE PROCESS

JULY AUGUST SEPTEMBER OCTOBER NOVEMBER DECEMBER JANUARY FEBRUARY MARCH APRIL MAY JUNE

## 1. PLANNING AND PREPARATION

During the summer months, planning efforts begin to prepare for the next budget cycle. Staff is comparing the fiscal year that just ended to the one that is just beginning to identify structural issues that should be addressed in the next cycle.

The first part of the budget that begins to take shape during this late summer time frame is the Capital Improvement Program (CIP). Staff is reviewing and evaluating projects for the capital program - to include community facilities, infrastructure projects, land acquisition, major studies, and equipment purchases. Staff also begin to explore project financing capacity and assess how projects connect with community priorities and goals within the County's Strategic Plan and Comprehensive Plan.

## 2. COMMUNITY ENGAGEMENT & DEVELOPMENT

Through the Blueprint Chesterfield initiative, the County engages with the community to learn what is most important to Chesterfield residents and businesses and share information about how to stay connected throughout the budget development process. Fall 2019 saw various planned events around the County, offering the opportunity to engage with citizens through a new avenue. During those events, budget staff interacted with about 200 people, providing information about how to engage in the budget process, where to find information online, and learn more about community priorities. Consistently, the community confirms agreement with established priorities focusing on education, public safety, transportation, and taking care of existing assets. The community also recognizes the need to address our shifting demographics, alternative transportation options, and revitalizing our older communities.

### YEAR-ROUND

- The budget process has evolved to a year-round exercise.
- No matter where we are in the process, we value feedback and input anytime.
- Reach out to: [blueprint@chesterfield.gov](mailto:blueprint@chesterfield.gov) to share ideas, ask questions, or offer input on areas to explore further.
- Visit [blueprint.chesterfield.gov](http://blueprint.chesterfield.gov) to stay connected and informed.

## 3. REVENUES, PRESENTATIONS, AND FEEDBACK

Early in the calendar year, real estate property assessments are finalized and the revenue outlook is evaluated. The Board of Supervisors decides what tax rates to advertise and holds a work session to review the projected revenues for the upcoming year. Also, during this time, the School Board approves the school division's operating and capital budgets. The County Administrator presents the proposed budget during a work session with the Board of Supervisors followed by a round of community meetings to review and discuss the plan. In late March, the Board of Supervisors holds public hearings related to the budget.

For 2020, in-person community meetings transitioned to Facebook Live events, in response to the COVID-19 pandemic. Citizens were given the opportunity to offer feedback and ask questions via an online form as well as during the live events. As circumstances continued to unfold, the Board hosted a second series of Facebook Live community events to review the revised budget.

### COVID-19

To say this year was unlike any other year would be an understatement. The economic disruption initiated by the COVID-19 pandemic put County staff and resources to the test. The day following the proposed FY21 budget work session, the world around us significantly changed - requiring a quick pivot on all of the prepared FY21 budget work. For more information about the County's response to COVID-19 and the FY21 budget impact, jump to the end of this report for more details.

## 4. BUDGET ADOPTION, FISCAL YEAR-END

Per County code, the Board of Supervisors must adopt the CIP and Budget before May 1. Accordingly, on April 22, 2020, the Board adopted the FY21 Budget. Recognizing there were still some outstanding issues related to the state budget, particularly related to Schools funding, the Board approved budget amendments on May 27, 2020, which will serve as the starting point on July 1, 2020. As information continues to unfold and as economic conditions change, the Board of Supervisors can take action to amend the budget throughout the year.

Closing out the prior year culminates with year-end projections and final adjustments to be approved by the Board of Supervisors.

# FY2021 BUDGET BY THE NUMBERS

GENERAL FUND: TOTAL EXPENDITURES  
\$721.8 MILLION

## HOW YOUR TAX DOLLAR IS INVESTED...

### PRIORITIZE K-12 EDUCATION

- Local transfer is +\$9.7M from FY20 level.
- Only change in local funding support for CCPS a (\$2.9M) reduction in the school transfer due to revised forecast in property tax revenues
- The (\$2.9M) decrease is blunted by the use of \$5M in reserves to assist in keeping CCPS' major maintenance efforts moving forward

### MAINTAIN FRONT-LINE SERVICES

- Protects essential public safety and human service programs and ensures they are equipped to provide necessary services
- No impacts to full-time sworn ranks in Police, Fire, or the Sheriff's office
- Select enhancements in public safety to maximize capacity of officers
- Provides funding for Registrar to support new early voting efforts for 2020 elections

### RETAIN ESSENTIAL WORKFORCE

- Ensures critical County services continue by protecting essential workforce
- While a 2% merit was eliminated and career development initiatives are frozen temporarily, the budget does not eliminate any position in lieu of select furloughs that are clustered in areas unable to operate and remain in compliance with COVID-19 safety protocols
- Budget will be re-evaluated mid-FY2021, to consider program and service enhancements pending revenue outlook

### RESPONSIBLY REPRIORITIZE CAPITAL

- Resources were reprioritized away from FY21 CIP, allowing dollars to fund critical County operating needs, all while still adhering to the County's crucial financial policy of investing 2.5% of facility replacement value into the major maintenance program
- Numerous capital projects on hold to defer future operating costs; critical public safety efforts continuing
- Pushed out all new debt in FY21, as planning for referendum in November 2021



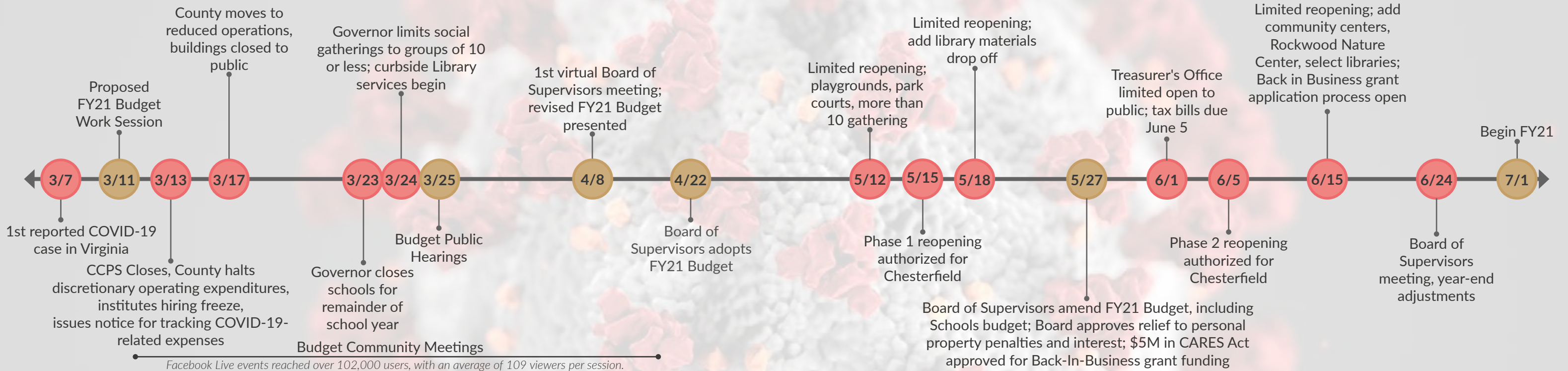
\$0.76 of every dollar invested in core services



# COVID-19 RESPONSE

## TIMELINE OF EVENTS

Since the beginning of the COVID-19 pandemic, Chesterfield County has been a leader in its approach to preparing for its long-reaching and yet unknown social and economic impacts. The following timeline details how the County stayed true to its solid tradition of fiscal conservatism and proactive outreach to preserve Chesterfield as a first-choice community.



### CARES ACT FUNDING OVERVIEW

Chesterfield County was allocated \$30.8M through the Coronavirus Aid, Relief, and Economic Security Act (CARES Act). According to U.S. Treasury guidance, CARES Act funding may be applied to cover expenses that are: incurred due to the public health emergency COVID-19, not previously accounted for in the budget approved as of March 27, 2020, and incurred during the period from March 1, 2020 through December 30, 2020. Chesterfield County has identified \$5M of CARES funding to support Back in Business grants for local businesses, as well as up to \$5M for reimburseable expenses in FY20. Staff will recommend uses for the remaining balance of \$20.8M to address organizational and operational needs in FY21.

## A QUICK RESPONSE...

Within days of the local emergency declaration, Chesterfield implemented immediate freezes on hiring and discretionary spending, and furloughed over 500 positions, largely part-time jobs clustered in areas that could not operate and remain in compliance with COVID-19 safety protocols.

When looking for how to balance the budget against a staggering \$52 million in anticipated revenue decline resulting from the pandemic, the County identified reduction strategies tailored to minimize negative impacts on core County services. They position Chesterfield to face future unknowns by prioritizing strengths and implementing creative solutions, while preserving investments in education, maintaining core front-line services and responsibly reprioritizing capital. Overall, the cuts were strategically identified to avoid blunt, across-the-board approaches that can have unintended consequences. See the next page for an overview of these strategies.

Spending enhancements originally proposed for FY21 but not included in this plan are poised for re-consideration as soon as economic conditions allow. Of top priority on this list is the \$2.5M to address outcomes of teacher and public safety pay studies. The full list is provided on page 13.

For additional information and resources about COVID-19, visit [www.chesterfield.gov/coronavirus](http://www.chesterfield.gov/coronavirus)

## FY21 BUDGET REDUCTION STRATEGIES

PROGRAMMATIC AREAS	AMOUNT
Initial Proposed FY21 Budget	\$733,256,200
Compensation and Benefits Reductions	(\$15,646,600)
<i>Includes: removed 2% merit, lowered the 2021 healthcare rate renewal forecast, delayed implementation of pay study funding, froze career development funding, instituted \$2.4M in county position furloughs, and froze non-essential vacant positions</i>	
Countywide Operating Reductions	(\$13,660,400)
<i>Includes: delayed implementation of most proposed additional funding requests, reduced travel and training expenses, reduced other miscellaneous department expenses such as vehicle replacements, lodging tax transfer, and contingency funds</i>	
Capital Reduction Investment Strategies	(\$19,159,000)
<i>Includes: reduced pay-as-you-go funding program though the plan maintains 2.5% major maintenance policy compliance, used other monies to fund portion of local road program, and delayed several capital projects; referendum timeline moved to November 2021</i>	
Reduction in Transfer to Schools	(\$2,946,200)
<i>Includes: a (-\$2.9M) reduction in the school transfer due to revised forecast in property tax revenues; the (-\$2.9M) decrease is blunted by the use of \$5M in reserves, already in the budget, that will assist in keeping major maintenance efforts moving forward</i>	
<b>Reduction Total</b>	<b>(\$51,412,200)</b>
<b>FY21 Budget</b>	<b>\$721,844,000</b>

# FY21 BUDGET STRATEGIES

On Wednesday, March 11, 2020, the County Administrator presented the proposed FY21 Budget to the Board of Supervisors. The following day, news began to circulate about positive COVID-19 cases in Virginia and on Friday, March 13, 2020, the County issued a notice to stop discretionary spending and County offices closed the following Monday. Less than 30 days after the effects of the pandemic began in Chesterfield, Budget and Management staff had completely reworked the FY21 budget proposal and FY21-25 CIP, resulting in a nearly \$52M decrease from the originally proposed budget. The revised FY21 Budget was reviewed and approved by the Board of Supervisors on April 22, 2020, pending additional action once the state budget was finalized. Further cuts were then approved on May 27, 2020 after the state numbers materialized. The information on the following pages outlines the funding strategies deployed for the FY21 Budget.

## FY21 REVENUES

County Revenue	FY20 Adopted	FY21 Budget	Variance to FY20	% Change to FY20
Real Estate Taxes	\$372,440,800	\$381,684,000	\$9,243,200	2.48%
Other Property Taxes	\$100,119,800	\$98,550,100	(\$1,569,700)	-1.57%
Special Assessments	\$5,298,000	\$2,405,000	(\$2,893,000)	-54.61%
Other Local Taxes	\$125,269,900	\$107,726,900	(\$17,543,000)	-14.00%
Permits and Fees	\$7,268,700	\$7,310,500	\$41,800	0.58%
Use of Money and Property/Fines and Forfeitures	\$5,366,700	\$4,450,700	(\$916,000)	-17.07%
Service Charges	\$14,946,900	\$15,584,200	\$637,300	4.26%
State Revenue	\$75,156,600	\$73,265,000	(\$1,891,600)	-2.52%
Federal Revenue	\$9,743,400	\$9,675,200	(\$68,200)	-0.70%
Recovered Costs and Misc/Other Financing Sources	\$8,499,800	\$6,881,500	(\$1,618,300)	-19.04%
Use of Reserves	\$9,626,300	\$14,310,900	\$4,684,600	48.66%
<b>General Fund Revenues</b>	<b>\$733,736,900</b>	<b>\$721,844,000</b>	<b>(\$11,892,900)</b>	<b>-1.62%</b>

- Projected decline in consumer based revenue, primarily sales tax (-\$14.2M/-26%) and lodging taxes (-\$4.4M/-59%)
- Projected decrease in second-half real estate tax billing revenue; revaluation rate reduced from growth assumption of 3.0% to a decrease of (-2.5%); net increase over FY20 due to strong first half billings
- Decline in personal property taxes due to increased delinquencies and associated impact on property values
- Anticipated decline in market activity, reflected in reduced residential and commercial permit fees
- Projected decline in investment earnings due to lower interest rates

## FY21 EXPENDITURES

General Fund Expenditures	FY20 Adopted	FY21 Budget	Variance to FY20	% Change to FY20
Transfer to Schools	\$302,028,900	\$311,704,300	9,675,400	3.20%
Public Safety	\$196,010,300	\$196,965,000	954,700	0.49%
Capital Investment	\$58,057,600	\$42,933,700	(15,123,900)	-26.05%
Health and Welfare	\$50,569,700	\$51,790,600	1,220,900	2.41%
General Government	\$49,806,600	\$49,665,400	(141,200)	-0.28%
Public Works/Community Development	\$42,545,700	\$37,636,700	(4,909,000)	-11.54%
Cultural	\$23,203,600	\$20,549,900	(2,653,700)	-11.44%
Other	\$11,514,500	\$10,598,400	(916,100)	-7.96%
<b>General Fund Expenditure Total</b>	<b>\$733,736,900</b>	<b>\$721,844,000</b>	<b>(\$11,892,900)</b>	<b>-1.62%</b>

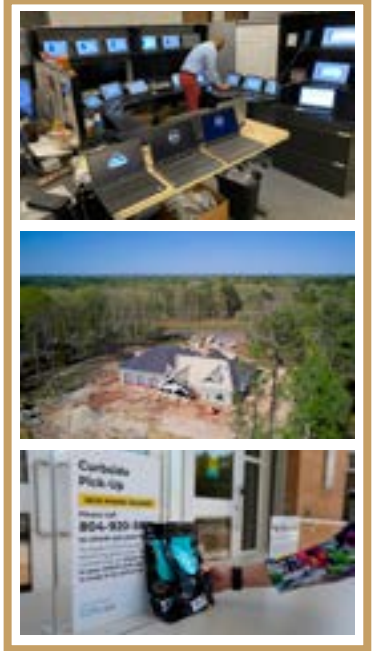
## THE FIVE-YEAR PLAN

Since FY2015, the County has utilized the Five-Year Plan framework to establish and track progress towards key priorities. Traditionally, the multi-year planning process has worked to identify and plan funding for new or large initiatives to be phased in over time. However, the five-year planning framework from FY21 through FY25 looks significantly different than prior year plans. The FY2021 Five-Year Plan continues the tradition of providing a balanced outlook of the County's General Government revenue and expenditures. Since the ongoing economic fall-out from the COVID-19 pandemic creates a high level of uncertainty regarding out-year revenues, the Plan conservatively assumes that decreased revenues continue going forward. As a result, in order to project a balanced annual outlook, the Plan adds only the most essential new expenditures and also continues nearly all expenditure reductions effective in FY21. The items listed on the next page outline how the County would consider adding additional program enhancements, possibly during FY21 or at some point beyond FY21. The complete Five-Year Plan is available in the FY21 Budget document.

# PROGRAM & SERVICE ENHANCEMENTS

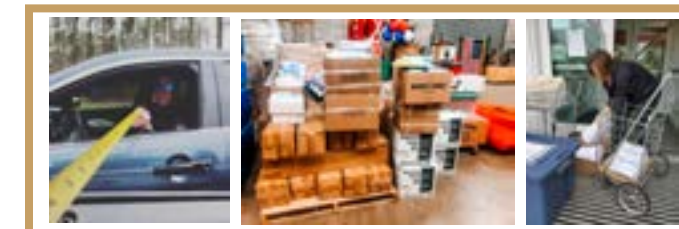
## FY21 GENERAL GOVERNMENT PROGRAM & SERVICE ENHANCEMENTS

PROGRAM & SERVICE ENHANCEMENTS FUNDED IN FY21	FY21 BUDGET
<b>Enhancing Customer Service</b>	
Supplement operating support and election worker stipends in support of the 2020 elections	\$235,000
Purchase software to implement electronic signatures	\$20,000
<b>Reinforcing Public Safety</b>	
Provide additional staffing and operational funding for the Commonwealth Attorney	\$145,000
Address minimum staffing in Fire & EMS	\$1,000,000
Provide operational funding for the Magnolia Green fire station	\$66,000
Provide necessary operational and personnel funding for Juvenile Justice Services	\$25,000
Fully-fund non-sworn Police positions to enable most effective use of sworn staff	\$1,063,600
Provide funding for Police overtime	\$220,000
Supplement jail operational support	\$321,000
<b>Strengthening Facilities and Infrastructure</b>	
Funding the county's contribution to the Go VA grant	\$30,000
Fund countywide technology enhancements and maintenance	\$40,000
Provide funding for necessary contractual and programmatic increases	\$537,500
<b>Program Enhancement Total</b>	<b>\$3,703,100</b>



## FUTURE PROGRAM & SERVICE ENHANCEMENT CONSIDERATIONS

PROGRAM & SERVICE ENHANCEMENTS FOR CONSIDERATION DURING FY21 (IF FUNDING IS AVAILABLE)	ANNUAL COST
Reserve funding for teacher and public safety pay study results	\$2,500,000
Police: Fund 12 full-time positions, operating, and capital for a new deployment plan	\$1,441,800
Fire: Provide 12 positions to address minimum staffing	\$1,000,000
Sheriff: Fund four full-time Security Specialists and a Sergeant for the Office of Professional Standards	\$297,800
Provide operational and personnel funding in the Treasurer's Office	\$166,500
Provide two full-time analysts in Human Resources to ensure adequate support for County programs	\$158,500
Enhance the school eligibility verification program with two full-time analysts in Social Services	\$120,000
Fund one full-time strategic real estate position in Community Enhancement	\$100,000
Fund one full-time Assistant Director position to support Planning's reorganization effort	\$100,000
Provide one full-time position in the County Attorney's office to accommodate increased workload	\$85,000
Fund one full-time Pretrial Officer position	\$59,200
Provide closed captioning for public meetings	\$10,000
<b>Total</b>	<b>\$6,038,800</b>



BEYOND FY21: PROGRAM & SERVICE ENHANCEMENTS FOR CONSIDERATION (IF FUNDING IS AVAILABLE)	ANNUAL COST
Fully fund all three public safety career development plans (CDPs)	\$1,157,100
Fund the police officer retention plan	\$300,000
Transition funding for post-close landfill maintenance operating from capital fund to general fund	\$260,000
Provide funding for information technology and legal operating support	\$237,800
Provide additional Courts operational support	\$151,700
Transition from leased, to owned convenience center equipment	\$151,000
Increase support for county employee training	\$120,000
Provide additional Building & Grounds staff to keep pace with facility needs	\$104,000
Fund Library technology, facility maintenance, and material supplements	\$100,000
Enhance Parks' capital equipment replacement schedule	\$100,000
Provide additional full-time positions to enhance Citizen Information & Services	\$95,000
Supplement procurement staff and capabilities	\$85,400
Fund two full-time Parks' grounds maintenance positions	\$85,300
Fund countywide technology enhancements and maintenance	\$81,900
Support the final step of the Sheriff's deputy pay plan	\$75,000
Provide supplemental operational and personnel funding for Juvenile Justice Services	\$74,800
Fund one full-time jail maintenance tech	\$53,000
Additional Operating Support for Community Enhancement	\$45,000
Fund a new County internship program	\$44,000
Convert a part-time to full-time position in Victim Witness	\$25,000
Provide additional funding to support the Chesterfield County Fair	\$20,000
Fund targeted recruitment efforts in the Sheriff's Office	\$20,000
<b>Total</b>	<b>\$3,386,000</b>

## FY21-25 CIP HIGHLIGHTS

- The FY2021-2025 CIP evolved from a \$352.7 million five-year plan in mid-March to a \$331.7 million plan at adoption due to the strategic measures taken to reduce spending Countywide as a result of the COVID-19 pandemic. The reductions occurred in year one of the plan as the County reduced pay-as-you-go funding and shifted programmed referendum funding to future years.
- The CIP maintains a targeted focus on the care and maintenance of existing infrastructure and the communities they support. The adopted plan continues the 2.5 percent major maintenance reinvestment policy through project balance reserves funding.
- Transportation continues to be a focus of the County and the adopted plan continues a dedicated funding stream for sidewalk construction.
- Even though most construction projects were pushed to a future year to accommodate the effects of the economic downturn, the County remains attentive to the need to replace/renovate many of the older facilities throughout the County. This emphasis helps ensure more uniform service delivery across Chesterfield and helps limit the financial impact on the operating budget.
- The plan adheres to all relevant financial policies and positions the County for continued compliance over the next decade.
- Finally, this plan reflects the programming for a FY2021 referendum by including a comprehensive listing of projects.

### CENTRAL VIRGINIA TRANSPORTATION AUTHORITY

Earlier this year, the General Assembly authorized a new Central Virginia Transportation Authority (CVTA). The CVTA consists of 16 members representing Charles City County, Chesterfield County, Goochland County, Hanover County, Henrico County, New Kent County, Powhatan County, the City of Richmond, and the Town of Ashland. The fund created in association with the CVTA will collect revenues generated by additional sales/use tax and fuel taxes. In Chesterfield, it's projected to generate approximately \$41M in annual local new funding for roads.

### RIVER CITY SPORTSPLEX IMPROVEMENTS



River City Sportsplex is a 12-field synthetic turf complex and is one of the largest of its kind in the U.S. When not in use by County residents, this complex serves as the centerpiece of the County's sports tourism program, which generates a regional economic impact of \$50 million annually. County ownership of the property positions the County for continued positive working relationships with tournament organizers and a bright future for the tourism program. As is the case for many of the County's large, regional-scale parks, development of the property will be funded over a multi-year period. Funding in the FY21-25 CIP provides for maintenance, improvements, and continued build-out of River City Sportsplex.

#### River City Sportsplex Investment Overview

- FY2017 - The Board of Supervisors purchased the facility
- FY2018-FY2019 - Facility upgrades including a turn lane on Genito Road, additional paved parking, improved restrooms, and additional lighting were completed
- FY2020 - Turf replacement on two fields that are experiencing significant tearing
- FY2021-FY2023 - Two additional fields will be constructed on the pad sites at the back of the facility and turf will be replaced on the remaining ten original fields

The 2013 Referendum slate of projects, as well as the financing authority, will be complete by early FY2022 this prompts the need to begin thinking about the timing and composition of the next referendum for both the general government and school division. As such, the next referendum is planned for November 2021. Over the course of the last two years, staff have strategically evaluated critical County infrastructure needs that could be addressed in a future bond referendum. The FY2021-25 plan includes programming for both County and School projects beginning in year two of the plan. The County's financial advisor recently completed a debt affordability study that outlined referendum capacity (as governed by our financial policies) and affordability (based on revenue projections and other operating needs). The planned referendum total of \$600 million will be split between County and Schools: \$200 million allocated to County projects and \$400 million allocated to Schools.

## 2013

2013 Bond Referendum Projects	Status	Total Budget
Monacan High School Renovation	Completed, September 2016	\$17,281,800
Providence Middle School Renovation	Completed, January 2018	\$27,970,000
Beulah Elementary School Replacement	Completed, September 2018	\$30,407,000
Enon Elementary School Replacement	Completed, January 2019	\$28,650,000
Old Hundred Elementary School (New)	Completed, September 2019	\$34,169,000
Manchester Middle School Replacement	Opening September 2020	\$49,609,000
Matoaca Elementary School Replacement	Opening September 2020	\$33,760,000
Harrowgate Elementary School Replacement	Opening September 2020	\$34,677,100
Ettrick Elementary School Replacement	Opening September 2021	\$33,760,500
Reams Elementary School Replacement	Opening September 2021	\$33,491,100
Crestwood Elementary School Replacement	Opening September 2021	\$34,628,300
Emergency Communications System Replacement	Expected FY2022	\$65,179,600

## 2021 PROPOSED BOND REFERENDUM PROJECTS

## 2021

### SCHOOL FACILITIES AND MAINTENANCE

**\$443.1 million 9+ projects**

Construct a new elementary school and two new middle schools; Build replacement for AM Davis Elementary School, Bensley Elementary School, Grange Hall Elementary School, Falling Creek Middle School, Midlothian Middle School; and fund priority Major Maintenance projects

### PUBLIC SAFETY FACILITIES

**\$77.9 million 9 projects**

Build replacement for Chester, Ettrick, and Matoaca Fire Stations; Renovate Clover Hill and Dutch Gap Fire Station; Begin initial work for Highlands Fire Station; Construct new Hull Street, Midlothian, and Westchester Police Stations

### LIBRARY FACILITIES

**\$47.0 million 3 projects**

Renovate/Expand Clover Hill Library; Build replacement for Enon Library; Renovate LaPrade Library

### COMMUNITY REVITALIZATION

**\$26.9 million 7+ projects**

Focus on specific revitalization areas to provide infrastructure improvements such as sidewalks, trails, parks, stormwater, utility relocation; to also include land acquisition; Construct Middle Swift Creek Truck Line

### PARKS & RECREATION IMPROVEMENTS

**\$22.2 million 5+ projects**

Improve Cogbill Park: roadway, parking, trails, courts, playgrounds; Improve Falling Creek Pedestrian Access/Picnic/Trails; Improve Horner Park: restrooms, parking, water supply irrigation; Fund countywide park development projects; River City Sportsplex improvements

### MAJOR MAINTENANCE PROJECTS

**\$16.0 million**

Support general major maintenance such as HVAC repair/replacements, generator repair/replacements, exterior lighting, roof replacements, and paving projects countywide

### TRANSPORTATION IMPROVEMENTS

**\$10.0 million**

General road improvements and Smart Scale (to complement other funding sources for transportation)

*Project scope, location and cost are estimates based on information currently available and are, therefore, subject to reasonable change on the basis of new and refined information up to the time of completion.*



# Chesterfield County Board of Supervisors



*(Listed from left to right)*

Jim Ingle, Bermuda District; Jim Holland, Dale District; Chair Leslie Haley, Midlothian District; Chris Winslow, Clover Hill District; Vice-Chair Kevin Carroll, Matoaca District



## **BUDGET AND MANAGEMENT DEPARTMENT**

ANDREA PEEKS  
DIRECTOR

KAREN BAILEY  
CASEY BOYETTE  
GERARD DURKIN  
SAMANTHA LEGGETT  
KAE LONGNAKER  
DAVID OAKLEY  
JONI ROBINSON